

AGENDA

CABINET

Monday, 28th October, 2019, at 10.00 am Sessions House

Ask for: **Denise Fitch**

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Tea/Coffee will be available 15 minutes before the meeting.

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UNRESTRICTED ITEMS

(During these items the meeting is likely to be open to the public)

- 1. Introduction/Webcasting
- 2. Apologies and Substitutes
- 3. Declaration of Interests by Member in Items on the Agenda for this meeting
- 4. Minutes of the Meeting held on 23 September 2019 (Pages 3 8)
- 5. Revenue and Capital Budget Monitoring August 2019-20 (Pages 9 48)
- 6. Cabinet Meetings Future Thinking: Discussion
- 7. Motion to Exclude the Press and Public

That under Section 100A of the Local Government Act 1972 the press and public be excluded from the meeting for the following business on the grounds that it involves the likely disclosure of exempt information as defined in paragraph 3 of part 1 of Schedule 12A of the Act.

EXEMPT ITEMS

(At the time of preparing the agenda there were no exempt items. During any such items which may arise the meeting is likely NOT to be open to the public)

8. Exempt Minute of the meeting held on 23 September 2019 (Pages 49 - 52)

Benjamin Watts General Counsel 03000 416814

Friday, 18 October 2019

KENT COUNTY COUNCIL

CABINET

MINUTES of a meeting of the Cabinet held in the Darent Room, Sessions House, County Hall, Maidstone on Monday, 23 September 2019.

PRESENT: Mr P B Carter, CBE, Mrs C Bell, Miss S J Carey, Mr M C Dance, Mr R W Gough, Mr P M Hill, OBE, Mr E E C Hotson, Mr P J Oakford, Miss C Rankin and Mr M Whiting

ALSO PRESENT: Mr R L H Long, TD, Mr P V Barrington-King, Mr I S Chittenden and Mr D Farrell

IN ATTENDANCE: Mrs A Beer (Corporate Director of People and Communications), Mr D Cockburn (Corporate Director Strategic & Corporate Services), Ms Z Cooke (Corporate Director of Finance), Mrs B Cooper (Corporate Director of Growth, Environment and Transport), Mr M Dunkley CBE (Corporate Director for Children Young People and Education), Mr A Scott-Clark (Director of Public Health) and Ms P Southern (Corporate Director, Adult Social Care and Health)

UNRESTRICTED ITEMS

110. Minutes of the Meeting held on 15 July 2019 (Item 3)

RESOLVED that the minutes of the meeting held on 15 July 2019 were a correct record and that they be signed by the Chairman.

111. Quarterly Performance Report, Quarter 1, 2019/20 (Item 4)

Rachel Kennard was in attendance for this item.

- 1. Miss Carey introduced the report which presented performance for the first quarter to the end of June 2019. Of the 35 Key Performance Indicators (KPIs) contained within the report 24 were rated as Green, 7 were Amber and 4 were Red.
- 2. Three KPIs had moved to Green in this quarter, these were:
 - i. Customer Services Percentage of complaints responded to within timescale.
 - ii. Children, Young People and Education (CYPE) Percentage of children in care with 3 or more placements in the last 12 months.
 - iii. Adult Social Care Number of admissions to permanent residential and nursing care for older people rolling 12 months.
- 3. The number of KPIs rated red had increased from 3 to 4, these were:
 - a. CYPE
 - i. Percentage of Education, Health and Care Plans (EHCPs) issued within 20 weeks – rolling 12 months
 - ii. Percentage of 16-18 year olds who start an apprenticeship

- iii. Percentage of cases closed by Early Help Units with outcomes achieved.
- b. Environment and Transport
 - i. Percentage of routine pothole repairs completed within 28 days. (However June performance was back above target).
- 4. Overall performance was positive the majority of indicators were green but there was a small number below acceptable and this would continue to be monitored closely.
- 5. Mr Gough, Cabinet Member for Children, Young People and Education commented on the strong areas of performance such as the 91% of schools in Kent which were, in June, Good or Outstanding compared to the national figure of 86%. Whilst there had been a decline in apprenticeships this had been less than the national decline, the report set out the range of activity undertaken in this area. Referring to Early Help, cases closed with outcomes achieved this was due to a higher than usual number of families declining support at first contact and disengagement from support at a later stage in the pathway. The EHCP measure was the most concerning and the Council was extremely focussed on this. The report set out two elements in relation to EHCPs, one was caseworker capacity and the other was the delay in Educational Psychology assessment.
- 6. The Leader referred to the high number of other local authority children in care placed into Kent and the failure of the system to have any impact on the agreement with London Boroughs that children would be placed closer to home.
- 7. Overall there had been a significant and positive improvement on some vitally important areas of business for the Council.
- 8. Matt Dunkley considered that it would be useful to ensure that the 'Percentage of cases closed by Early Help Units with outcomes achieved' indicator should be reviewed to ensure it reflected the work of Early Help supporting complex young people. This was supported by the Leader but he confirmed that the performance management information was independent of the Senior Management Team and Members.
- 9. Mr Dance referred to Broadband, Kent had achieved 95.7% coverage on superfast broadband. Fibre to the Premises was now being delivered to households and 5000 new connections were starting in January 2020 in rural areas with slow or no broadband. To ensure 100% coverage would cost £100million. In addition a voucher scheme using share gain money earnt with broadband takeup allowed remote houses to club together to approach broadband providers.
- 10. Mr Whiting explained that the pothole red rating referred to April and May 2019 due to a spike in demand and a gap in available resource. By June/July 2019 the KPI was back to over 93% and current performance at 94% with the average routine pothole being filled within 14 days. Mr Whiting congratulated the team for this achievement.
- 11. Miss Carey commented that the good performance level was being achieved with less resource and this should be commended.

12. The Leader commented that the Local Growth Fund and Capital Projects should be monitored closely. He considered that an item should be included on the growing places fund.

RESOLVED that Cabinet note the Quarter 1 Performance Report.

112. Select Committee - Knife Crime (Item 5)

- 1. Mr Barrington-King, Chairman of the Select Committee introduced the report of his Select Committee, which began its work in April 2019 following concerns raised at County Council about knife crime in Kent. The Committee was charged with being agile, responsive and to deal with the problem in an urgent fashion.
- 2. Mr Barrington-King drew out the key points of the report, tackling knife crime required a joined up approach with input as early as possible with the education of young people. Mr Barrington-King briefly explained the background to each of the 7 recommendations and Members discussed these recommendations.
- 3. Mr Chittenden commented on the report which aimed to stop the escalation into knife crime, communication between agencies was key and he considered recommendation 1 to be essential. There needed to be a joint effort between agencies and schools and exclusions needed to be monitored closely. Mr Chittenden recommended the report to Cabinet.
- 4. The Leader emphasised that although the incidents of knife crime had increased in Kent the county was below national average. The rise was of massive concern which had led to the urgent Select Committee report.
- 5. Mr Farrell commented on the reduction of police officers and the closure of youth centres. He considered that young people were left with a sense of no future, the Select Committee heard overwhelming evidence that young people no longer felt safe and there was a need to deal with the symptoms of knife crime such as poverty. Mr Farrell explained that he disagreed with some of the recommendations such as that referring to Trading Standards. He supported the report but was disappointed not to have received comparable budget data for youth services. He commented on exclusion rates in schools and the correlation between exclusions and knife crime. He considered that there was a clear role for the British Transport Police with reference to county lines, and Mr Chittenden concurred with this comment.
- 6. Mr Farrell and Mr Chittenden thanked the Chairman and Officers who supported the Select Committee, particularly Gaetano Romagnuolo the Research Officer.
- 7. The Leader commented that further work could be done with regards to the recommendations but it was accepted that the report was that of the Select Committee. Mr Watts, General Counsel thanked Members of the Select Committee for the commitment they showed and the unprecedented speed at which the review progressed. He formally thanked the officers involved. The Leader endorsed the

thanks, on behalf of himself and his Cabinet, to Officers, Select Committee members and the Chairman.

- 8. Mr Long commented on the flourishing sector of youth services across the country, such as the Scouts, Guides and MoD youth services, operating and serving many thousands of young people across Kent. He considered that the picture of withdrawal of youth services was misleading.
- 9. Mr Oakford thanked Members and Officers for their work on the difficult topic which was growing in size and concern. KCC had a huge role to play in prevention before it got to the stage of young people becoming involved in knife crime. KCC should be working with schools on education, exclusion and on truancy rates. He considered that there needed to be a focus on youth work and working with District Councils around areas of prevention.
- 10. Mr Hill welcomed the timely report on an increasingly important issue. He welcomed the recognition that this was not the responsibility of the Criminal Justice System alone but required the activities of a range of partners to tackle the issues. He welcomed the recognition of the Community Warden Service, these officers had two roles, firstly the information they gained from their contact with young people and also their roles as mentors working with young people. Regarding Trading Standards, Mr Hill considered that they did have a role to play and anything that could be done to reduce the number of weapons on the streets was positive.
- 11. In response to a query about the importance of multi-agency working Mr Barrington-King confirmed that the importance became clear when the Select Committee heard from colleagues in the police. Members recognised the work going on, the Select Committee Chairman was a big advocate of the Community Safety Partnerships which operated locally and the shared intelligence, however he considered that KCC had a strategic role to play in organising and co-ordinating the best response possible.
- 12. Mr Farrell explained that the Select Committee had heard from their evidence gathering that there was a direct correlation between the reduction in youth services across the country and an increase in knife crime. It was considered that by the time the Police were involved with young people it was often too late, this was a multiagency problem.
- 13. Mr Chittenden referred to KCC's outreach team and offered thanks to them. The Police and PCSOs had been effective at dealing with young people and adults, however as numbers were reduced the Police had been drawn into everyday policing. Referring to Community Wardens they were considered to be critical in dealing with young people.
- 14. The Leader asked the Officers to publish the evidence that was cross referenced throughout the report to help shape both national and local statistics before it was submitted to County Council in October.
- 15. Mr Gough welcomed the report and thanked the Select Committee, he referred to the Gang Strategy and the multi-agency work that was currently taking place. Mr Gough considered the Youth Zone recommendation to be important and he was keen to ensure that further work was linked in to the Youth Strategy.

- 16. Mr Whiting agreed that KCC was a key agency and clearly had a role to play, he asked what caused some of the historical reductions in knife crime and whether lessons had been learned from these.
- 17. Miss Rankin commended the work of the Task Force and the roles of partner agencies working together.
- 18. Matt Dunkley commented on ways in which KCC could build on successes, amongst Kent's young people the number of recorded knife crimes had reduced. Recorded knife crime amongst adults and non-Kent residents presents different challenges and it was important to use data to target resources and prevention in the right way to ensure that where there were successes these were fostered.
- 19. Members discussed young people drawn through county lines into crime, these people were often given criminal records but were sometimes victims themselves, thought needed to be given to how the judiciary treats young victims of county line operators.
- 20. Mr Barrington-King hoped that the report provided a good start to ensure aspirations and outcomes were delivered. It had been a privilege to work with the Select Committee Members and he thanked Gaetano Romagnuolo for his excellent work done which was beyond anything he had experienced in local government in the last 18years, along with Georgina Little and Denise Fitch for their work with the Committee.
- 21. Mr Chittenden commented on the importance of multi-agency work and whether further thought needed to be given to the results of cuts to youth services. A report back from Margate Task Force would be welcomed.
- 22. The Leader referred to his earlier request for a cross reference of data and statistics within the report to ensure a more meaningful debate.
- 23. Mr Farrell referred to the earlier point about young people as victims, it was important to make a distinction between young people in county lines gangs and leaders of county lines groups.
- 24. Ben Watts confirmed that the report had already been finalised by the Select Committee, the individual Cabinet Members could respond to the recommendations and set out how they could be taken further with regards to their implementation. Further discussions would be had with Mr Barrington-King about ensuring the cross-referenced evidence was available for County Council. Mr Watts confirmed that it was possible for County Council to support the report and take recommendations further.

RESOLVED that Cabinet:

- Thank the Select Committee for its work and for producing a relevant and balanced document;
- Thank the witnesses and others who provided evidence and made valuable contributions to the Select Committee;
- Receive the report with the comments noted above.

113. Motion to Exclude the Press and Public *(Item)*

RESOLVED: That under Section 100A of the Local Government Act 1972 the press and public be excluded from the meeting for the following business on the grounds that it involves the likely disclosure of exempt information as defined in paragraph 3 of part 1 of Schedule 12A of the Act.

114. 19/00058 Maidstone East Development (*Item 6*)

(Open Minute of Exempt Item)

1. Mr Hotson and Ms Spore updated Members on the Maidstone East Development.

RESOLVED that Cabinet note the update provided.

By: Deputy Leader and Cabinet Member for Finance and Traded Services,

Peter Oakford

Corporate Director of Finance, Zena Cooke

Corporate Directors

To: Cabinet – 28 October 2019

Subject: REVENUE & CAPITAL BUDGET MONITORING - August 2019-20

Classification: Unrestricted

1. SUMMARY

1.1 This report provides the budget monitoring position up to 31 August 2019-20 for both revenue and capital budgets, including an update on key activity data for our highest risk budgets.

- 1.2 The format of this report is:
 - This covering summary report which provides a high level financial summary and highlights only the most significant issues, as determined by Corporate Directors.
 - Appendix 1 details of the Asylum service forecast and key activity information;
 - Appendix 2 High Needs and Dedicated Schools Grant Key Indicators.
 - Appendix 3 2019-20 BRAG Update
- 1.3 Cabinet is asked to note the forecast revenue and capital monitoring position. The forecast revenue pressure is £3.742m increasing to £3.968m after roll forwards. This is an increase of £3.306m from the last reported position in May 2019.
- 1.4 The Children, Young People & Education directorate is forecasting a pressure of £6.3m. £3.9m is in the Education Planning and Access division and more specifically relates to the Special Education Needs service and Home to School & College Transport with pressures of £0.7m and 2.8m respectively and £2.2m is in the Integrated Children's Services division of which £1.4m relates to Care Leavers Support; more detail is provided in sections 4.2.2 and 4.2.4.
- 1.5 There is a reported variance of -£80.687m on the 2019-20 capital budget. This is made up of +£1.333m real variance and -£82.020m rephasing variance.

2. RECOMMENDATIONS

Cabinet is asked to:

- i) **Note** the forecast revenue budget monitoring position for 2019-20 and capital budget monitoring position for 2019-20 to 2021-22, and that the forecast pressure on the revenue budget needs to be eliminated as we progress through the year.
- ii) Agree that the underspend of £0.2m from selling our excess carbon reduction allowances for 2018-19 is transferred to a new Climate Change Target reserve to assist with accelerating our progress on climate change, with access to this reserve via a bid process.
- iii) **Agree** the capital budget cash limit adjustments set out in section 6.4.
- iv) **Note** the BRAG Update at Appendix 3

3. SUMMARISED REVENUE MONITORING POSITION

3.1 Overall the net projected revenue variance for the Council as reported by budget managers is a pressure of £3.742m before roll forwards, increasing to £3.968m after roll forwards.

This position reflects that we are on track to deliver the majority of the £44.9m of savings included in the approved budget for this year. Appendix 3 provides an update on the overall BRAG status of the 2019-20 budgeted savings and details the areas of concern.

The position by directorate is shown in table 1 below.

3.2 Table 1: Directorate **revenue** position

Directorate	Working Budget (£m)	Variance (£m)	Corporate Director Adjustment (£m)	Revised Total Variance (£m)	Previous Variance	Movement (£m)
Adult Social Care & Health	375.982	0.081	0.000	0.081	-0.611	0.691
Children, Young People & Education	253.336	6.318	0.000	6.318	3.441	2.878
Growth, Environment & Transport	173.891	0.060	0.000	0.060	0.311	-0.251
Strategic & Corporate Services	80.167	-0.209	0.000	-0.209	-0.286	0.077
Financing Items & Unallocated	118.012	-2.508	0.000	-2.508	-2.193	-0.315
Total (Excluding Schools)	1,001.388	3.742	0.000	3.742	0.662	3.080
Schools' Delegated Budgets	0.000	18.145	0.000	18.145	14.688	3.457
Total (Including Schools)	1,001.388	21.887	0.000	21.887	15.350	6.537

Directorate		Budget	Net Forecast Variance *	Corporate Director Adjustment	Revised Net Variance	Last Reported Position	Movement
		£m	£m	£m	£m	£m	£m
Variance from abo	ve (excl Schools)				3.742	0.662	3.080
Roll Forwards	- committed				0.226	0.000	0.226
	- re-phased				0.000	0.000	0.000
	- bids				0.000	0.000	0.000
Total Roll Forward F	Requirements				0.226	0.000	0.226
(-ve) Uncommitted Deficit	balance / (+ve)				3.968	0.662	3.306

^{*} the variances reflected in appendix 1 will feature in this column

3.3 Table 1b: Provisional Directorate **revenue** position after roll forwards:

	Variance	F	Revised		
Directorate		Committed	Re-phased	Bids	Variance
	£m	£m	£m	£m	£m
Adult Social Care & Health	0.081				0.081
Children, Young People & Education	6.318				6.318
Growth, Environment & Transport	0.060	0.226			0.286
Strategic & Corporate Services	-0.209				-0.209
Financing Items & Unallocated	-2.508				-2.508
TOTAL (Excl Schools)	3.742	0.226	0.000	0.000	3.968

4. REVENUE BUDGET MONITORING HEADLINES

The Directorate position by division and key service including narrative of the most significant variances against cash limit is detailed below.

4.1 Adult Social Care and Health

	Cash Limit	Variance Net	CDA Adj.	Revised Variance Net	Previous Variance (May) Net	Movement Net
	£m	£m	£m	£m	£m	£m
Strategic Management & Directorate Budgets (ASCH)						
Additional Adult Social Care Allocation	-7.811	0.000		0.000	0.000	0.000
Budget & Saving Plans to be allocated	1.440	-1.715		-1.715	-1.815	0.100
Strategic Management & Directorate Support (ASCH)	2.670	0.106		0.106	0.018	0.088
Total - Strategic Management & Directorate Budgets (ASCH)	-3.701	-1.609	0.000	-1.609	-1.796	0.188
Older People & Physical Disability						
Adult Physical Disability - Community Based Services	21.379	1.044		1.044	-0.193	1.237
Adult Physical Disability - Residential Care Services	14.876	0.181		0.181	-0.441	0.622
Carer Support - Commissioned	0.567	-0.543		-0.543	-0.303	-0.240
Older People - Community Based Services	30.833	0.735		0.735	2.393	-1.658
Older People - Residential Care Services	45.140	-0.606		-0.606	-1.494	0.888
Older People & Physical Disability - Assessment and Deprivation of Liberty Safeguards Services	23.994	-0.304		-0.304	0.518	-0.822
Older People & Physical Disability - In House Community Homecare Service	3.926	0.221		0.221	0.280	-0.059
Operational Budget & Savings Plans to be allocated	0.000	0.000		0.000	0.000	0.000
Total - Older People & Physical Disability	140.714	0.727	0.000	0.727	0.759	-0.033
Learning Disability 26+, Mental Health and Sensory & A	Autism Servic	es				
Adult Learning Disability - Assessment Service	5.232	-0.212		-0.212	-0.169	-0.043
Adult Learning Disability - Community Based Services & Support for Carers	71.981	0.238		0.238	-0.170	0.408
Adult Learning Disability - Residential Care Services & Support for Carers	61.712	1.060		1.060	1.771	-0.711
Adult Mental Health - Assessment Services	9.746	-0.170		-0.170	-0.362	0.192
Adult Mental Health - Community Based Services	5.261	-0.018		-0.018	-0.058	0.040
Adult Mental Health - Residential Care Services	12.879	0.410		0.410	0.346	0.064
Physical Disability 26+ Lifespan Pathway & Autism - Community Based Services	0.390	0.185		0.185	0.132	0.053
Physical Disability 26+ Lifespan Pathway & Autism - Residential Care Services	0.460	0.068		0.068	0.033	0.035
Sensory & Autism - Assessment Service	1.877	0.102		0.102	-0.023	0.125
Learning Disability 26+, Mental Health and Sensory & Autism Division Management	0.258	0.073		0.073	0.000	0.073
Total - Learning Disability 26+, Mental Health and Sensory & Autism Services	169.794	1.736	0.000	1.736	1.500	0.236
Partnerships & Engagement						
Community Based Preventative Services	13.108	0.203		0.203	0.127	0.076
Housing Related Support	6.991	0.072		0.072	-0.156	0.228
Partnership Support Services	2.109	-0.180		-0.180	-0.083	-0.097
Social Support for Carers	2.950	0.000		0.000	0.000	0.000
Total - Partnerships & Engagement	25.158	0.094	0.000	0.094	-0.112	0.206
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				Revised	Previous Variance	
	Cash Limit	Variance	CDA Adj.	Variance	(May)	Movement
	Net	Net	Net	Net	Net	Net
	£m	£m	£m	£m	£m	£m
Service Provision						
Adult In House Carer Services	2.188	-0.052		-0.052	-0.017	-0.035
Adult In House Community Services	7.084	-0.145		-0.145	-0.168	0.023
Adult In House Enablement Services	3.220	-0.061		-0.061	0.051	-0.112
Divisional Management	0.353	0.268		0.268	0.224	0.044
Looked After Children (with Disability) - In House Provision	2.640	0.333		0.333	0.010	0.323
Older People - In House Provision	15.568	-0.404		-0.404	-0.342	-0.062
Total - Service Provision	31.053	-0.061	0.000	-0.061	-0.242	0.181
Business Delivery Unit						
Adaptive & Assistive Technology	2.972	-0.595		-0.595	-0.655	0.060
Divisional & Directorate Support	9.573	-0.087		-0.087	-0.022	-0.065
Safeguarding Adults	0.418	-0.125		-0.125	-0.042	-0.083
Total - Business Delivery Unit	12.963	-0.806	0.000	-0.806	-0.720	-0.087
Total - Adult Social Care & Health	375.982	0.081	0.000	0.081	-0.611	0.691

4.1.1 Adult Social Care and Health:

The overall forecast variance for the Directorate is an almost breakeven position.

This variance position reflects activity data to date in the 2019-20 financial year and the forecast will continue to be refined alongside activity trends over the remaining months.

When setting the ASCH budget estimates are made on which service lines will see demographic pressures during the year, and the funding is allocated accordingly, impacting both the gross and income budgets. This estimate is based primarily on looking at historic trends but with some judgement about current practice. As the year progresses it is likely that some of the increased activity and costs may be on different service lines, so several of the variances explained below may be attributable to this.

4.1.2 Strategic Management & Directorate Budgets (ASCH):

Most of this variance (£1.7m) relates to centrally held funds still to be allocated which cover pressures already recognised within the forecast position. These will be allocated once the service underlying pressures are confirmed.

4.1.3 Older People & Physical Disability

Pressure within the Adult Social Care Services for Older People and Physical Disabilities is greater than anticipated at the time that the budget was set due to higher than anticipated complexity and demand. The position is therefore being stabilised using one-off funding sources; £1.6m is being drawn down from reserves (set aside in 2018-19 for delayed growth in demand).

The Older People and Physical Disability service is increasingly succeeding in supporting people in their own homes for longer periods of time. This means that more complex care needs (which may have previously been met by a residential care placement) are being supported within the community. Pressures within community services are therefore increasing and resulting in an underspend in Residential Care.

Within 'Adult Physical Disability – Community Based Services' there is a pressure of +£1.0m. Predominately this relates to Supporting Independent Living services for clients with Physical Disabilities as a result of higher than anticipated demand.

Within 'Older People – Community Based Services' there is a net pressure of +£0.7m. There are +£1.5m of pressures relating to Direct Payments and Domiciliary Care due to an increase in demand and complexity.

The pressures in these service lines are being stabilised through the one-off funding sources referred to above.

The division is working to tackle pressures within community care services by investing in Prevention and Early Intervention services which offer Care Navigation options and Home Improvements designed to support service users before their care needs escalate.

Within 'Older People – Residential Care Services' there is a net underspend of -£0.6m supporting the above. Service Users will only enter registered care settings when their complex needs cannot be met safely in the community. The variance against Residential Services is -£1.1m and for Nursing Care (which supports higher care needs) is +£1.3m.

4.1.4 Learning Disability 26+, Mental Health and Sensory & Autism Services

This division is an area of increasing pressure within Adult Social Services. Part of the reason for this is that younger working age adults are now more likely to maintain their independence in a supported home environment, rather than entering registered care settings. The impact of this is that the demand for Supporting Independent Living services (SIS) is increasing rapidly, along with complex care needs. This mirrors the same pressures seen for service users with physical disabilities.

Within 'Adult Learning Disability – Community Based Services & Support for Carers' there is a net pressure of +£0.2m. There is an overspend of +£3.4m against SIS which is driven by higher than anticipated demand and complexity. One-off funding sources are being used to stabilise the position; £2.5m is being drawn down from reserves (set aside in 2018-19 for delayed growth in demand) and £0.2m of income received to support the after care costs of the 'Transforming Care' programme (which provides enhanced or intense support for adults with a learning disability and/or autism who display behaviours that challenge, to enable them to live safe and well within their community).

The division is working to reduce community care pressures by investing in services such as the 'Kent Pathway Service' which works with adults with a learning disability to improve their independence by developing life skills. This improves outcomes for people with a disability as they require less support and delivers increased independence with a reduction in levels of care.

Service Users who are cared for within registered care settings are increasingly receiving one to one care and additional support. There are also Continuing Healthcare improvers who are now eligible for Local Authority funded Social Care. These people have complex care needs which has resulted in an unanticipated pressure. The two Residential Care Key Service Lines (for Mental Health and Learning Disability) are showing a net pressure of +£1.5m. The underlying pressure is +£2m and one-off funding sources are being used to stabilise the position; using £0.5m of income received to support the after care costs of the 'Transforming Care' programme.

There are underspends reported against the Assessment Service Key Services due to continued slippages in recruitment.

4.1.5 Business Delivery Unit

There is a variance of -£0.6m reported against Adaptive & Assistive Technology as efficiencies within the procurement and running of this service which came into full effect in 2018-19 continue to deliver economies.

4.2 Children, Young People and Education

	Cash Limit Net	Variance Net	CDA Adj.	Revised Variance Net	Previous Variance (May) Net	Movement Net
	£m	£m	£m	£m	£m	£m
Children, Young People & Education						
Strategic Management & Directorate Budgets (CYPE)						
Budget & Saving Plans to be allocated (CYPE)	-1.912	0.000		0.000	0.000	0.000
Strategic Management & Directorate Budgets (CYPE)	4.640	0.164		0.164	0.145	0.019
Total - Strategic Management & Directorate Budgets (CYPE)	2.728	0.164	0.000	0.164	0.145	0.019
Education Planning & Access						
Community Learning & Skills (CLS)	-0.991	0.012		0.012	0.000	0.012
Early Years Education	0.000	0.000		0.000	0.000	0.000
Education Services & Planning Resources Management & Division Support	1.007	-0.007		-0.007	0.081	-0.088
Education Services provided by EDSECO Ltd (trading as The Education People)	3.877	-0.000		-0.000	-0.016	0.016
Fair Access & Planning Services	0.010	0.001		0.001	0.001	-0.000
Home to School & College Transport	39.232	2.764		2.764	0.590	2.174
Other School Services	-1.094	0.427		0.427	0.473	-0.046
Special Educational Needs & Psychology Services	5.578	0.686		0.686	1.164	-0.478
Total - Education Planning & Access	47.620	3.882	0.000	3.882	2.293	1.589
Integrated Children's Services (East & West)						
Adoption & Special Guardianship Arrangements & Service	14.382	-0.390		-0.390	-0.500	0.110
Asylum	0.056	0.429		0.429	0.459	-0.030
Care Leavers Service	5.697	1.401		1.401	0.834	0.567
Children in Need - Care & Support	3.255	0.032		0.032	0.002	0.030
Children's Centres	3.448	0.042		0.042	0.015	0.027
Children's Social Work Services - Assessment & Safeguarding Service	46.767	0.302		0.302	0.106	0.196
Early Help & Preventative Services	7.606	-0.348		-0.348	-0.174	-0.174
Integrated Services (Children's) Management & Directorate Support	4.817	0.001		0.001	-0.067	0.068
Looked After Children - Care & Support	58. 106	0.414		0.414	-0.538	0.952
Pupil Referral Units & Inclusion	-0.058	0.003		0.003	0.000	0.003
Youth Services	3.913	0.265		0.265	0.211	0.054
Total - Integrated Children's Services (East & West)	147.988	2.150	0.000	2.150	0.349	1.802

	Cash Limit Net	Variance Net	CDA Adj. Net	Revised Variance Net	Previous Variance (May) Net	Movement Net
0-25 Disability (Life span Pathway)						
Adult Learning & Physical Disability Pathway - Community Based Services	23.382	-0.430		-0.430	-0.053	-0.377
Adult Learning & Physical Disability Pathway - Residential Care Services & Support for Carers	8. 546	0.879		0.879	0.613	0.266
Children in Need (Disability) - Care & Support	5. 123	-0.270		-0.270	-0.406	0.136
Childrens Disability 0-18 Commissioning	1.692	-0.002		-0.002	0.000	-0.002
Disabled Children & Young People Service (0-25 LD & Complex PD) - Assessment Service	7.410	-0.036		-0.036	-0.058	0.022
Looked After Children (with Disability) - Care & Support	8.849	-0.021		-0.021	0.558	-0.579
Total - 0-25 Disability (Lifespan Pathway)	55.000	0.121	0.000	0.121	0.654	-0.533
Total - Children, Young People & Education	253.336	6.318	0.000	6.318	3.441	2.878

4.2.1 The forecast for Children, Young People and Education Directorate indicates an overall pressure of +£6.3m, of which +£0.4m relates to the Asylum service.

4.2.2 Education Planning & Access

The initial forecast for the Special Education Needs (SEN) Service suggests a pressure of at least +£0.7m. This budget should be considered in conjunction with the Schools High Needs budget pressure outlined in section 4.6 and Appendix 2 resulting from the continual rise in demand for Special Education Needs & Disability (SEND) assessment and support.

It is also important to note the current forecast only includes a small amount of costs (+£0.2m) associated with the implementation of the SEND Statement of Written Action recently submitted to OFSTED to address the outcomes of the recent SEND inspection report. The exact costs and timing of this plan are being finalised and further updates will be provided next month.

Early indications suggest there is a pressure of +£2.8m within the Home to School & College Transport budget. This is predominantly due to:

- +£2.9m pressure from the transporting of children with SEN based on September pupil numbers. The number of children being transported is significantly higher than originally estimated. This can be linked to the unprecedented demand on SEN generally.
- +£0.4m shortfall in income to fund the costs of the 16+ Travel Card. A reduction in the number of users using the scheme has led to a reduction in the amount of income but costs have not reduced by the same proportion due to:
 - i. Costs being based on the actual number of journeys undertaken whilst charges are based on a flat rate fee. High users of the scheme continue to purchase the pass whilst occasional users are choosing to no longer take part.
 - ii. the unit price of travel rising by double the amount originally estimated over the course of 2018-19.

There is a continual pressure from 2018-19 of +£0.4m on various school related costs including revenue maintenance costs associated with schools which are expected to be more than the grant available.

4.2.3 0-25 Disability (Lifespan Pathway):

Disability Services are forecasting an initial pressure of +£0.1m. This forecast has improved since the last monitoring report due to an agreed draw down from reserves. This pressure is predominantly due to:

- +£0.4m pressure on 18-25 placement costs mainly within the residential care service where the number of placements is higher than originally budgeted. The forecast also assumes a similar level of growth as in previous years.
- £0.3m underspend on direct payments due to the unavailability of Personal Assistants in the market.

4.2.4 Integrated Children's Services

The service is forecasting a pressure of +£1.7m including the following significant variances:

- The Care Leavers Service is forecasting a pressure of +£1.4m due to higher than anticipated placement and additional support costs. The Division has recently invested in a new floating support and accommodation services which are anticipated to deliver savings in the longer term by reducing the average cost of supporting young people. The transition period to the new service offer has taken longer than expected and has led to a short-term pressure on this service, where both old and new services continue to be commissioned. The service is currently investigating this large pressure.
- Adoption Services are forecasting an initial underspend of -£0.4m. The forecast assumes similar trends as seen in 2018-19 for the growth of Special Guardianship Orders and reduction in adoption payments.
- The Looked After Children placement budget is forecasting a +£0.4m pressure predominantly due to increases in the number of externally purchased placements particularly with independent fostering agencies and supported accommodation settings. This is due to insufficient numbers of in house foster carers leading to a greater reliance on the use of the external market. This forecast assumes current activity levels do not increase further during the year.

4.2.5 Specialist Children's Services – Asylum Seekers:

The estimated pressure for the Asylum Service is +£0.4m. This forecast takes into account the recent conclusions of the Unaccompanied Asylum Seeking Children (UASC) review where the grant rate paid for supporting 16- and 17- year olds had been increased to mirror the rate paid for under 16 year olds.

There is still a significant shortfall in funding to support Care Leavers and the forecast continues to assume the rate paid for Care Leavers will remain unchanged as there is no timescale for the completion of the Home Office funding review for Care Leavers.

KCC continues to pursue the Home Office for further funding to address the historic shortfall in funding received for asylum services in both 2017-18 and 2018-19 totalling $\pounds 6.1m$. (see appendix one)

4.3 Growth, Environment and Transport

	Cash Limit Net	Variance Net	CDA Adj.	Revised Variance Net	Previous Variance (May) Net	Movement Net
	£m	£m	£m	£m	£m	£m
Growth, Environment & Transport						
Strategic Management & Directorate Budgets (GET)						
Budget & Savings Plans to be allocated (GET)	-0. 127	0.000		0.000	0.000	0.000
Strategic Management & Directorate Budgets (GET)	1.334	-0.053		-0.053	0.047	-0.100
Total - Strategic Management & Directorate Budgets (GET)	1.207	-0.053	0.000	-0.053	0.047	-0.100
Economic Development						
Arts	1.617	0.008		0.008	-0.049	0.057
Economic Development	2.770	-0.008		-0.008	0.064	-0.072
Total - Economic Development	4. 387	0.000	0.000	0.000	0.015	-0.015
Highways, Transportation & Waste						
Concessionary Fares	17.225	0.085		0.085	0.000	0.085
Highway Asset Management (Other)	16.867	-1.135		-1.135	-0.210	-0.925
Highway Asset Management (Roads and Footways)	11.968	1.064		1.064	0.212	0.852
Highway Transportation (including School Crossing Patrols)	5.418	-0.009		-0.009	0.005	-0.014
Highways, Transport & Waste Management Costs and Commercial Operations	4.857	0.420		0.420	0.314	0.106
Residual Waste	40.680	-0.486		-0.486	-0.013	-0.473
Subsidised Buses and Community Transport	6. 199	0.004		0.004	0.001	0.003
Waste Facilities & Recycling Centres	30.835	0.246		0.246	-0.260	0.506
Young Person's Travel Pass	8. 103	0.000		0.000	0.000	0.000
Total - Highways, Transportation & Waste	142.151	0.189	0.000	0.189	0.049	0.140
Environment, Planning & Enforcement						
Environment & Planning	5.556	0.065		0.065	0.127	-0.062
Environment, Planning & Enforcement Management Costs	0.653	0.034		0.034	0.042	-0.008
Public Protection (Enforcement)	10.521	-0.162		-0.162	0.031	-0.193
Total - Environment, Planning & Enforcement	16.730	-0.063	0.000	-0.063	0.200	-0.263
Libraries, Registration & Archives	9.416	-0.013	0.000	-0.013	-0.001	-0.012
Total - Growth, Environment & Transport	173.891	0.060	0.000	0.060	0.311	-0.250

4.3.1 The overall position for the Directorate is a forecast variance of +£0.3m after committed roll forwards, with forecast pressures of +£1.9m being almost completely offset by forecast underspends of -£1.6m. The Directorate are looking to identify management action to mitigate this pressure.

The reported position is a +£0.1m variance to cash limit but this includes two underspends, totalling -£0.2m, that are committed and require rolling forward to 2020-21. Otherwise, the +£0.3m variance is not significantly different to the previous report. The -£0.2m adjustments relate to 2018-19 roll forward requests that were agreed in June 2019 and straddle two financial years in respect of Volunteer and Apprentice Warden pilot scheme, and the Doorstep Intelligence project.

4.3.2 Highways, Transportation & Waste

The Highway Asset Management (Roads and Footways) pressure (+£1.1m) comprises non-recoverable damage, increased safety critical and other urgent works, additional staffing costs and other small variances. This is offset by an underspend position within Highways Asset Management (Other) of -£1.1m, comprising by further savings/underspends in streetlight energy/maintenance, as well as additional street work and permit scheme income. These off-setting variances will be reflected in budget build and the Medium Term Financial Plan (MTFP).

Residual Waste is showing an underspend (-£0.5m) primarily due to an increased amount of trade waste.

There are tonnage price pressures across all recycling contracts (mainly Material Recycling Facility and paper/card sale of recyclables income contract) largely offset by a combination of savings on haulage fees, transfer station management costs, and the proceeds of an insurance settlement to leave a slight overspend in Waste Facilities & Recycling Centres (+0.2m).

The Highways, Transport & Waste Management Costs and Commercial Operations pressure (+£0.4m) is made up of several smaller variances against staffing, non-staffing and income.

4.3.3 Environment, Planning & Enforcement

The division is forecasting an underspend, prior to committed underspends, of -£0.1m. Taking into account the committed roll forwards of £0.2m there is a pressure of +£0.1m.

Within this +£0.1m, there is a variance of +£0.1m relating to both to additional costs for the Gypsy & Traveller Service, with most sites reporting urgent asset maintenance, and a shortfall in the income target. These works are being prioritised and some may be able to be deferred until 2020-21. A report to the July Environment and Transport Cabinet Committee outlined the future strategy for this service including the pitch improvement/site management policy, as well as the approach to rent and charges.

The Coroners service is forecasting a small net variance (+£0.1m). Pressures continue in relation to the need to employ agency pathologists (+£250k) and this will be reflected in the Medium Term Financial Plan. This is offset by a number of small underspends against other budgets, including Medical Examiners (where the full impact of this new service has not yet been experienced), and the body removal contract.

4.3.4 The directorate continues to consider areas of management action which will be reflected through the monitoring report in subsequent months, with a view to achieving a balanced position overall by the year end.

4.4 Strategic and Corporate Services

	Cash Limit Net	Variance Net	CDA Adj.	Revised Variance Net	Previous Variance (May) Net	Movement Net
	£m	£m	£m	£m	£m	£m
Strategic & Corporate Services						
Strategic Management & Directorate Budgets (S&CS)	-1.269	-0.006	0.000	-0.006	-0.001	-0.005
People & Communication						
Customer Contact, Communications & Consultations	5. 477	0.033		0.033	0.059	-0.026
Human Resources related services	7.635	-0.208		-0.208	-0.203	-0.005
Total - People & Communication	13.112	-0.175	0.000	-0.175	-0.145	-0.031
Finance	9.831	-0.275	0.000	-0.275	-0.294	0.019
Governance, Law & Democracy						
Governance & Law	5. 490	0.002		0.002	0.031	-0.029
Local Member Grants	2.549	-0.000		-0.000	0.000	-0.000
Total - Governance & Law	8.039	0.002	0.000	0.002	0.031	-0.029
Infra structure						
ICT related services	16.568	-0.045		-0.045	0.015	-0.060
Property related services	3.024	-0.017		-0.017	0.041	-0.058
Total - Infrastructure	19.592	-0.063	0.000	-0.063	0.056	-0.119
Corporate Landlord	21.630	0.200	0.000	0.200	0.000	0.200
Strategic Commissioning including Public Health						
Strategic Commissioning	7.293	0.000		0.000	-0.003	0.003
Public Health - Advice and Other Staffing	0.000	0.000		0.000	0.000	0.000
Public Health - Children's Programme	0.000	0.000		0.000	0.000	0.000
Public Health - Healthy Lifestyles	0.006	-0.000		-0.000	0.000	-0.000
Public Health - Mental Health, Substance Misuse & Community Safety	0.042	-0.000		-0.000	0.000	-0.000
Public Health - Sexual Health	0.000	-0.000		-0.000	0.000	-0.000
Total - Strategic Commissioning including Public Healt	7.341	0.000	0.000	0.000	-0.003	0.003
Strategy, Policy, Relationships & Corporate Assurance	1.891	0.107	0.000	0.107	0.070	0.037
Total - Strategic & Corporate Services	80.167	-0.209	0.000	-0.209	-0.286	0.076

- 4.4.1 The overall position for the Directorate, is a forecast underspend of -£0.2m with forecast underspends of -£0.5m being partially offset by forecast pressures of +£0.3m.
- 4.4.2 The Finance and People & Communications divisions are together forecasting underspends of -£0.5m due to in-year staffing vacancies. These are partially offset by small pressures totalling +£0.1m in the other divisions.
- 4.4.3 Corporate Landlord are forecasting a pressure of +£0.2m which relates to the rephased deliverability of the Asset Utilisation savings target, where the plans for a number of front-line service buildings require public consultation before progression.

4.4.4	A pressure for Oakwood House is expected this year but until a Member decision on its future use is made it cannot be quantified with any accuracy. The pressure will be reported on in future monitoring reports along with any mitigating management action.
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4.5 Financing Items and Unallocated

					Previous	
				Revised	Variance	
	Cash Limit	Variance	CDA Adj.	Variance	(May)	Movement
	Net	Net	Net	Net	Net	Net
	£m	£m	£m	£m	£m	£m
Financing Items & Unallocated	118.012	-2.508	0.000	-2.508	-2.193	-0.315

- 4.5.1 An underspend of £2.5m is forecast reflecting additional Extended Rights to Free Travel grant notified by Government since the 2019-20 budget was set (£0.1m) and underspending against the net debt costs budget (£2.4m) mainly as a result of higher forecast dividends from externally managed funds.
- 4.5.2 In addition, Minimum Revenue Provision (MRP) has been recalculated based on assets completed in 2018-19. This has resulted in a saving of £0.3m. In line with usual practice it is intended that this underspend is transferred to the MRP smoothing reserve to be used to fund future fluctuations in MRP, therefore there is no overall impact in the current year.
- 4.5.3 There is also an underspend of £0.2m as a result of selling our excess carbon reduction allowances for 2018-19. **Cabinet is asked to agree** that this is transferred to a new Climate Change Target reserve to assist with accelerating our progress on climate change, with access to this reserve via a bid process to Budget Delivery Group for approval, similar to the Transformation Fund. It is proposed that this reserve will be funded in future by an annual base contribution to be included as a pressure in our draft 2020-23 MTFP proposals, for consideration by County Council in February. The monitoring forecast assumes that Cabinet agree this approach and that this underspend will be transferred to reserves and therefore has no impact on the overall 2019-20 position.

4.6 Schools delegated budgets:

The schools delegated budget reserves are currently forecast to end the financial year in surplus by £8.7m, compared to £26.9m at the start of the financial year. This is made up of a forecast surplus of £31.8m on individual maintained school balances and a deficit on the central schools reserve of £23.1m. The table below provides the detailed movements on each reserve. Appendix 2 also provides further detail on the High Needs pressure and the history of the Dedicated Schools Grant reserve:

	Individual School Reserves (£m)	Central Schools Reserve (£m)	Total School Reserves (£m)
Balance bfwd	33.384	(6.500)	26.884
Forecast movement in reserves:			
Academy conversions and closing school deficits	(1.568)	(0.315)	(1.883)
School Growth		2.956	2.956
High Needs Placement Costs		(17.244)	(17.244)
Various		0.146	0.146
Overspend on Central DSG budgets		(2.120)	(2.120)
Forecast reserve balance	31.816	(23.077)	8.739

Note: a negative figure indicates a draw down from reserves/deficit

The Schools' delegated budget is currently showing a pressure of £18.1m. This is predominantly due to the pressure on high need placement costs (£17.2m) which is further explained in Appendix 2.

4.7 Table 2: **Performance of our wholly owned companies**

Dividends/Contributions (£m)	Budget	Forecast	From trading surplus	from reserves
Commercial Services	4.400	4.400	4.400	
Cantium Business Solutions	1.760	1.760	1.760	

5. REVENUE BUDGET VIREMENTS/CHANGES TO BUDGETS

5.1 All changes to cash limits are in accordance with the virement rules contained within the constitution, with the exception of those cash limit adjustments which are considered "technical adjustments" i.e. where there is no change in policy, including the allocation of grants and previously unallocated budgets where further information regarding allocations and spending plans has become available since the budget setting process.

6. SUMMARISED CAPITAL MONITORING POSITION

6.1 There is a reported variance of -£80.687m on the 2019-20 capital budget. This is made up of +£1.333m real variance and -£82.020m rephasing variance. Headline movements are detailed below by Directorate.

6.2 Table 3: Directorate **capital** position

Directorate	Working		Real Variance		Last Reported Position Movement		vement	
	Budget		variance	variance	Real Rephasing		Real Rephasing	
	£m	£m	£m	£m			£m	
Children, Young People & Education	108.822	-14.664					-6.249	
Adult Social Care & Health	11.730	-6.001	-0.191	-5.810	0.200	-0.981	-0.391	-4.829
Growth, Environment & Transport	196.311	-51.543	1.902	-53.445	-1.686	-39.667	3.588	-13.778
Strategic & Corporate Services	76.679	-8.479	-0.596	-7.883	-0.416	-2.491	-0.180	-5.392
TOTAL	393.542	-80.687	1.333	-82.020	4.565	-45.289	-3.232	-36.731

6.3 Capital budget monitoring headlines

The real variances over £0.100m and rephasing variances over £1.000m are as follows:

Previously reported variances that are still relevant are in italic font.

6.3.1 Children, Young People and Education

Previously reported variances:

Previously reported variances have now been negated by agreed cash limit changes.

New variances to report:

- Basic Need, Basic Need Kent Commissioning Plan (KCP) 2017 and KCP 2018: Rephasing variance of -£16.671m. This relates to delays across a large number of individual schools, due to issues including land transfers, changes to scope of projects, incorrect cost plan, ecological issues and housing development not progressing as expected.
- Priority School Build Programme: Rephasing variance of +£1.412m. The majority
 of this relates to Benenden Church of England Primary School (CEPS). Due to an
 error by the design consultants the spoil mound was larger than expected and had
 to be removed before the school opened.
- John Wallis Academy: Real variance of +£0.226m. Additional payments have been made to the academy and costs of relocating the Ray Allen Centre have increased. The overspend is to potentially be met from an increase in the capital receipt, when disposal of the former primary school site occurs.

6.3.2 Adult, Social Care & Health

Previously reported variances:

• Home Support Fund and Equipment: Real variance of -£0.191m (previously reported -£0.200m). This is a reactive budget, funded by revenue grant and is subject to in year fluctuations.

New variances to report:

- Developer Funded Community Schemes: Rephasing variance of -£1.651m.
 Projects which meet the specific developer contribution criteria are being sought, however progress is slow.
- Learning Disability Good Day Programme: Rephasing variance of -£2.039m.
 Projects at Meadowside and Southfields are now progressing, feasibilities have
 been completed and the projects are now at full design stage, however progress
 on other projects within the programme has been slower than expected, resulting
 in the rephasing.
- Adult Social Care Case Management: Rephasing variance of -£1.370m. System
 delivery has been delayed to ensure that all business critical issues can be
 resolved, and key business processes, particular client charging and billing, have
 been thoroughly tested. The project go live date has moved from January 2019 to
 October 2019.

6.3.3 **Growth, Environment & Transport**

Highways, Transportation & Waste

Previously reported variances:

- National Productivity Investment Fund Kent: Rephasing of -£4.064m.
 A number of challenges have been encountered during the design phase and a planning application is required for further development of the scheme. This has delayed the programme and contract award, now programmed to commence in December 2019.
- Kent Thameside Strategic Transport: Rephasing of -£5.155m (previously reported -£4.945m).
 Ongoing negotiations are progressing regarding the timing of the developer
 - contributions for the Ebbsfleet and Bean schemes, with KCC's contribution rephased accordingly.
- Maidstone Integrated Transport: Rephasing of -£3.809m (previously reported -£3.932m).
 - The schemes have been developed further, with approval in place from the South East Local Enterprise Partnership, and this has led to a re-profiling of the expenditure.

- Housing Infrastructure Fund: Rephasing of -£1.897m.
 The rephasing is due to a review of the programme of works to ensure the budget matches both the level and profile of developer contributions that are currently available. Currently awaiting revised cost estimates.
- Thanet Parkway: Rephasing of -£8.719m (previously reported -£7.504m).
 Ongoing technical discussions with, and costings from, Network Rail, submission of the planning application determination process and awaiting confirmation of funding bids has resulted in a re-profiling of the budget. The design and build phase is now scheduled to occur in 2020-21.

New variances to report:

- Rathmore Road Link: Real variance of -£0.148m. The project is nearing completion and final cost profiles are predicting an underspend of £0.148m. Any underspend will be passed back to the Kent Thameside Programme.
- Open Golf: Rephasing variance of -£1.120m. We are awaiting an updated cost profile from Network Rail, when it is anticipated that the footbridge works will be rephased to 2020-21.
- Sturry Link Road: Rephasing variance of -£1.760m. Spend for the current year has been reprofiled due to project delays in securing planning and match funding.
- Leigh (Medway) Flood Storage Areas: Rephasing variance of -£1.450m. The Leigh part of the scheme is progressing, however further discussions with the partners are required on the Yalding side.
- Integrated Transport Schemes: Real variance of +£2.040m. This relates to additional externally funded schemes and will be covered by developer contributions and external funding.

Environment, Planning and Enforcement and Libraries, Registration and Archives

There are no variances that exceed the reporting thresholds.

Economic Development

Previously reported variances:

- Kent & Medway Business Fund: Rephasing of -£13.835m (previously reported -£12.835m), in line with latest application profile.
- Turner: Rephasing variance of -£1.000m.
 The outcome of an application to Arts Council Small Scale Capital Fund is due in October, so the forecast expenditure has been re-profiled pending confirmation of this funding, which is essential to progress the revised scheme.

Javelin Way Development: Rephasing of -£4.824m (previously reported-£3.174m).
 Confirmation of the successful ACE funding bid was not announced until after the budget book was approved, so forecast expenditure has been re-profiled accordingly.

The rephasing has increased by £1.650m since previously reported, to -£4.824m.

• Broadband Contract 2: Rephasing of -£1.349m to reflect ongoing contract negotiations on how the scheme will be delivered.

New variances to report:

• No Use Empty – Rented Affordable Homes: Rephasing variance of -£1.041m. The forecast reflects the latest defrayment and repayment profile.

6.3.4 Strategic & Corporate Services

Previously reported variances:

 Dover Discovery Centre: Rephasing variance of -£2.696m (previously reported -£2.496m).

The construction period is now scheduled to start mid 2020-21 and the spend profile has been adjusted to reflect this.

New variances to report:

- Asset Utilisation Oakwood House Transformation: Rephasing variance of -£4.660m due to ongoing stakeholder project board negotiations.
- Eurogate Business Park Car Park and Roof: -£0.650m real variance. The works here are no longer required and the scheme will be removed from the capital programme.

6.4 Cash Limit Adjustments

To Note

Directorate	Project	Year	Amount £m	Reason
CYPE (June)	Priority School Build Programme	2020-21	+3.022	Additional grant from the ESFA for Platt CEPS
CYPE (July)	Priority School Build Programme	2019-20	-0.047	Reduction in grant in 2019-20
CYPE (July)	John Wallis Academy	2019-20	+0.173	Additional grant
ASCH (July)	Learning Disability (LD) Good Day Programme	2020-21	+0.024	Additional developer contributions
GET (June)	Sustainable Access to Education & Employment	2019-20	-0.100 -0.050	Reduce developer contribution funding

Directorate	Project	Year	Amount £m	Reason
GET (June)	Kent Empty Property Initiative	2019-20	+0.520	Additional capital receipts loan repayments
	1 Toperty Initiative	2019-20	+0.200	Additional external
		2020-21	+0.150	funding Additional external funding
GET (June)	Fastrack Full			To reflect revised
	Network – Bean Road Tunnels	2019-20	+0.322	funding: External other
	Ttodd Tdilliolo	2020-21	+0.485	External other
		2021-22	+0.792	External other
		2021-22	-1.500	Grant
		2021-22	-0.050	Dev Cont
		2022-23	-1.599	Ext Other
GET (July)	Integrated	2019-20	+0.304	Additional revenue
	Transport			contribution
GET (July)	Waste Vehicles	2019-20	+0.049	Additional revenue
	Purchases			contribution
GET (July)	Country Parks	2019-20	+0.022	Additional revenue
OFT (1.1.)	D 11: D: 14 6	0040.00	0.040	contribution
GET (July)	Public Rights of	2019-20	+0.210	Additional developer
	Way			contributions

For Approval

Directorate	Project	Year	Amount £m	Reason
ASCH (June)	Learning Disability (LD) Good Day Programme	2020-21	+0.600	Virement from MOA Plus (S&CS) towards projects
S&CS (June)	MOA Plus	2020-21	-0.600	Virement to LD Good Day Programme
GET (June)	Kent Sustainable Intervention Programme (KSIP)	2019-20	+0.018	Virement from Tonbridge Town Centre Regeneration
GET (June)	Tonbridge Town Centre Regeneration	2019-20	-0.018	Capital receipt transferred to KSIP
CYPE (July)	Annual Planned Enhancement Programme	2019-20	-0.200	Virement of grant to Meadowfield Basic Need project
CYPE (July)	Basic Need Programme	2019-20	+0.200	Virement from Annual Planned Enhancement Programme
CYPE (July)	Basic Need KCP 2017	2019-20 2020-21 2021-22	+0.050 +0.545 +2.555	Funding transferred from Basic Need KCP 2018
CYPE (July)	Basic Need KCP 2018	2019-20 2020-21 2021-22	-0.050 -0.545 -2.555	Funding transferred to Basic Need KCP 2017

Directorate	Project	Year	Amount £m	Reason
S&CS	Eurogate Car	2019-20	-0.650	To remove cash limits
(Aug)	Park & Roof	2020-21	-0.200	as project no longer required
S&CS	Property	2019-20	+0.050	Increase cash limit to
(Aug)	Investment & Acquisition Fund			correct error from May
CYPE	Modernisation	2019-20	-0.100	To be vired to Basic
(Aug)	Programme			Need towards
				Meadowfield
CYPE	Basic Need	2019-20	+0.100	Virement from
(Aug)	Programme			Modernisation
				Programme
CYPE	Special School	2019-20	-0.050	Virement to Academy
(Aug)	Review Phase 2			Unit Costs
CYPE	Academy Unit	2019-20	+0.050	Virement from Special
(Aug)	Costs			School Review Phase
				2
GET	Highway Major	2019-20	+0.069	Revenue contribution
(Aug)	Enhancement			from Kent Lane Rental

7. CONCLUSIONS

- 7.1 It is not unusual at this point in the financial year for the revenue position to show an overspend and the significant pressures are in the Children, Young People & Education directorate.
- 7.2 The £44.9m savings are on track to be delivered and the intention remains that where delivery proves to be unlikely, equivalent savings elsewhere within the relevant Directorate will be made as appropriate. The BRAG Update at Appendix 3 shows the current status of the savings.

8. RECOMMENDATIONS

Cabinet is asked to:

- 8.1 **Note** the forecast revenue budget monitoring position for 2019-20 and capital budget monitoring position for 2019-20 to 2021-22, and that the forecast pressure on the revenue budget needs to be eliminated as we progress through the year.
- Agree that the underspend of £0.2m from selling our excess carbon reduction allowances for 2018-19 is transferred to a new Climate Change Target reserve to assist with accelerating our progress on climate change, with access to this reserve via a bid process.
- 8.3 **Agree** the capital budget realignment set out in section 6.4.
- 8.4 **Note** the BRAG Update at Appendix 3.

9. CONTACT DETAILS

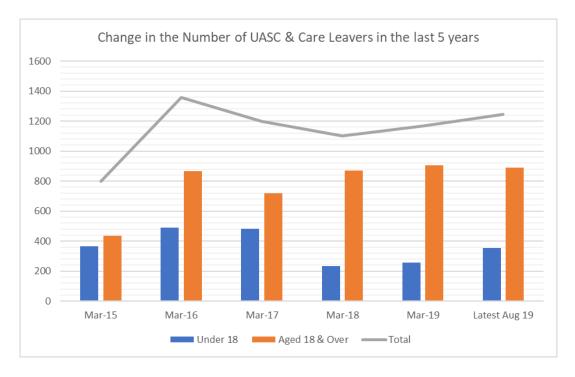
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Report Authors:	Emma Feakins Chief Accountant 03000 416082 emma.feakins@kent.gov.uk Jo Lee/Julie Samson Capital Finance Manager 03000 416939 / 03000 416950 joanna.lee@kent.gov.uk julie.samson@kent.gov.uk

Unaccompanied Asylum Seeking Children (UASC) Key Activity Measures

1. Number of UASC & Care Leavers by age category

The number of UASC is now over the minimum threshold of UASC for the authority as a % of population (231), the dispersal scheme has only transferred a minimum number of UASC to other local authorities in the last 9 months. The number of UASC Care Leavers over 18 years old remain relatively steady. The graph below shows the long-term trend in the Asylum children including the impact of the 2015 crisis.

	Aged under 16	Aged 16 & 17	Aged 18 & over	TOTAL
May-18	30	188	879	1,097
Jun-18	34	194	880	1,108
Jul-18	37	199	887	1,123
Aug-18	40	203	888	1,131
Sep-18	44	207	878	1,129
Oct-18	44	210	874	1,128
Nov-18	43	232	877	1,152
Dec-18	41	236	885	1,162
Jan-19	30	220	901	1,151
Feb-19	29	222	902	1,153
Mar-19	33	226	907	1,166
Apr-19	30	232	905	1,167
May-19	34	235	893	1,162
Jun-19	38	251	892	1,181
Jul-19	53	266	893	1,212
Aug-19	62	294	889	1,245

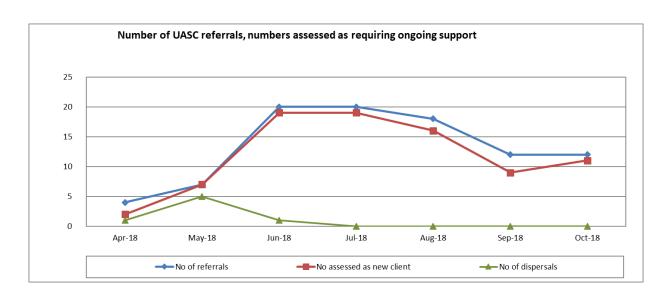


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2. Numbers of UASC referrals, assessed as requiring ongoing support

The National Transfer Scheme (NTS) has been in operation since July 2016. NTS is a scheme to encourage other local authorities to volunteer to support UASC so there is a more even distribution of caring responsibilities across the country. In total there have been 361 dispersals from Kent arrivals since the scheme's introduction. During 2018-19, Kent had lower numbers of UASC than the threshold of 231 UASC's set by the Home Office and so new arrivals had not been referred to the dispersal scheme. However, since this time the number of UASC supported by Kent has since exceeded this target with only a minimum number of dispersals made. Kent currently has 356 UASC.

	No of referrals	No assessed as new client	%	No of dispersals
Apr-18	4	2	50%	1
May-18	7	7	100%	5
Jun-18	20	19	95%	1
Jul-18	20	19	95%	0
Aug-18	18	16	89%	0
Sep-18	12	9	75%	0
Oct-18	12	11	92%	0
Nov-18	29	26	90%	0
Dec-18	14	13	93%	0
Jan-19	12	11	92%	0
Feb-19	11	11	100%	1
Mar-19	29	28	97%	1
Apr-19	15	14	93%	0
May-19	20	20	100%	0
Jun-19	26	26	100%	0
Jul-19	43	42	98%	0
Aug-19	43	43	100%	



3. Number of Eligible & Ineligible Clients incl All Rights of appeal Exhausted (ARE) clients at the end of each month

	Eligible	of which	Ineligible	of which	Total	Total
2019/20	Clients	AREs	Clients	AREs	Clients	AREs
Mar-18	900	13	211	41	1,111	54
Mar-19	912	6	254	51	1,166	57
Apr-19	914	3	253	46	1,167	49
May-19	916	2	246	29	1,162	31
Jun-19	928	1	253	28	1,181	29
Jul-19	958	0	254	25	1,212	25
Aug-19	982	1	263	22	1,245	23
Sep-19					0	0
Oct-19					0	0
Nov-19					0	0
Dec-19					0	0
Jan-20					0	0
Feb-20					0	0
Mar-20					0	0

Eligible Clients are those who do meet the Home Office grant rules criteria. Appeal Rights Exhausted (ARE) clients are eligible for the first 13 weeks providing a human rights assessment is completed.

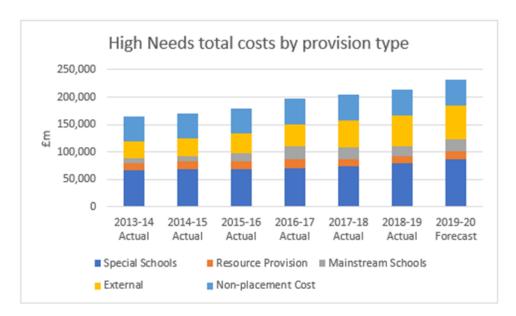
Ineligible clients are those who do not meet the Home Office grant rules criteria. For young people (under 18), this includes accompanied minors and long-term absences (e.g. hospital or prison). For care leavers, there is an additional level of eligibility as the young person must have leave to remain or "continued in time" appeal applications to be classed as an eligible client.



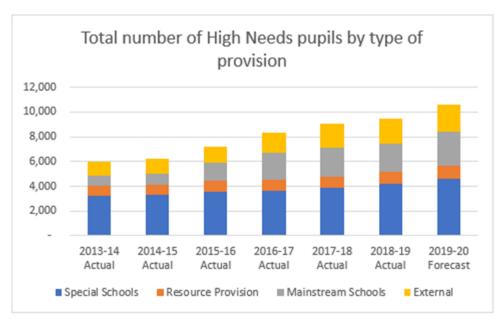
High Needs and Dedicated Schools Grant Key Indicators

1. High Need Placement Forecast

High Needs funding is part of the Dedicated Schools Grant (DSG) and is used to support the educational achievement of children and young people with special educational needs and disabilities (SEND). The current estimated in-year funding shortfall for High Needs is +£17.2m due to a combination of both higher demand and higher cost per child. There are a growing number of children and young people accessing High Needs funding and this rise has been most significant in those children being educated in special schools (both maintained and independent) rather than mainstream schools. These specialist types of provisions are normally more expensive, as these placements tend to be for those children and young people with the most profound and complex needs. The forecast for 2019-20 assumes the growth in type and number of funding requests will continue at the same rate as the previous year. Due to the unprecedented demand the exact growth is difficult to predict however early signs are in line with projections. The graphs below show total spend and pupil numbers for High Needs by type of provider.



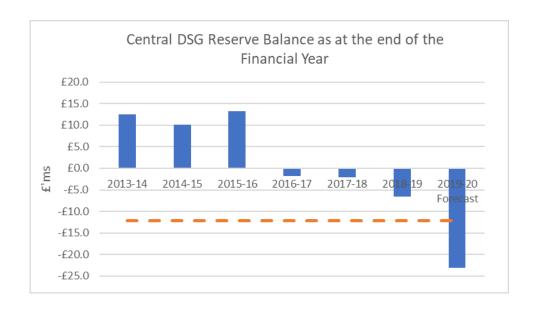
External includes all external education providers including independent non-maintained and FE Colleges.



External includes all external education providers including independent non-maintained and FE Colleges.

2. Dedicated Schools Grant Reserve

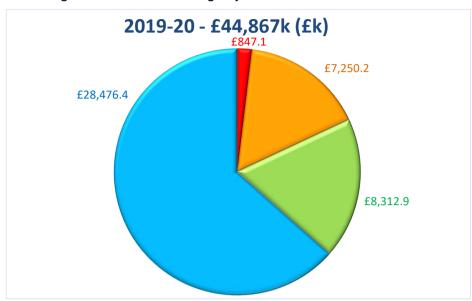
The DSG is a ring-fenced grant from the Education and Skills Funding Agency used to support schools, early years, high needs and some central education services. The DSG central reserve is one of the Council's earmarked reserves, any under or overspend from DSG funded services are transferred to the reserve at year end. Individual maintained school balances (surplus and deficit) are held separately. In recent years, the High Needs Block funding received each year has been insufficient to cover the increasing cost of the services resulting in an increasing deficit on the DSG central reserve. The graph below shows the trend in the DSG central reserve. The Department of Education has stipulated any authority holding an accumulated deficit of more than 1% of their total DSG income will be required to complete a deficit recovery plan (this financial limit is reflected on the graph below as a dotted line). Based on current projections Kent will be required to complete the plan in 2020.



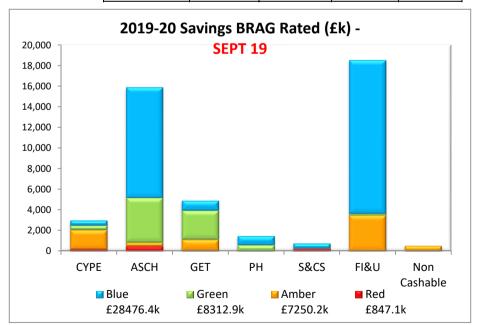


Delivery of 2019-20 Savings & Income

This annex provides an update on the overall BRAG status of the 2019-20 budgeted savings together with a more detailed synopsis of all remaining red and amber savings by directorate.



Directorate	Red £847.1k	Amber £7250.2k	Green £8312.9k	Blue £28476.4k	Total £m
CYPE	171.1	1,850.0	436.7	500.0	2,957.8
ASCH	443.0	379.0	4,311.6	10,741.6	15,875.2
GET	25.0	1,083.0	2,795.2	968.9	4,872.1
PH	0.0	0.0	583.4	865.1	1,448.5
S&CS	208.0	0.0	30.0	498.0	736.0
FI&U	0.0	3,438.2	156.0	14,902.8	18,497.0
Non Cashable	0.0	500.0	0.0	0.0	500.0
Total	847.1	7,250.2	8,312.9	28,476.4	44,886.6
	1.9%	16.2%	18.5%	63.4%	100.0%



Blue	the saving is effectively already delivered to at least 90% of the sum planned
Green	the saving already has a plan, the quantum and timescale is realistic, and any necessary consultation has started
Amber	the saving is deliverable but the quantum is uncertain and there are currently no agreed delivery plans, and/or any necessary consultation has not yet commenced.
Red	something has chan pag நு த்து அரிy that makes this saving highly doubtful.

CYPE DIRECTORATE SYNOPSIS OF REMAINING RED AND AMBER SAVINGS

Directorate	Savings Category	Description	£k	Reason				
	RED SAVINGS							
CYPE		Increased income from traded services with schools, academies, other local authorities and public bodies	83.1	To move the Duke of Edinburgh Award to fully chargeable basis - National changes to the funding of this award mean it is unlikely this service will move to be fully self-funded in 2019-20. Further work will be undertaken during 2019-20 to embed and review changes initiated in 2018-19 and this will inform the future of this service.				
CYPE		Increased income from traded services with schools, academies, other local authorities and public bodies	88.0	Additional income from trading new products with both KCC schools & OLA neighbour schools & academies, specifically emergency planning products. Work is underway to further develop these products but demand to date is lower than expected. It has now been recognised that this increased income target will only be achieved if the DfE endorse the product or there is a local emergency.				
			171.1					
		All	IBER SA	VINGS				
P Page 42		Moving to different service delivery model following integration of Children's Services across the Children, Young People and Education Directorate	1,250.0	This needs to be considered in conjunction with the £2m CYPE saving in the 2018-21 MTFP making a total of £3.25m. The Change for Kent Children Programme is progressing. The structure changes proposed will not generate the whole saving without risking front line delivery. Further savings options have been considered. Additional funding has been secured through the Council's transformation fund to pump prime a variety of savings initiatives, however the associated savings are not anticipated to be acheived until 2020-21 and beyond. The Directorate continues to look at short term options for compensating savings to meet the target for 2019-20.				
CYPE	Efficiency - Contracts & Procurement	Review of Early Help & Preventative Children's Services including Children's Centres, matching reduction in funding transfer from Public Health	200.0	Plans are still being developed. However, it is likely any saving will be a part year effect and the full saving will not be achieved until 2020-21.				
СҮРЕ	Efficiency - other	One-off review of contract and project spend within Children, Young People and Education services		The Directorate is currently looking at short term options for compensating savings to meet the target for 2019-20.				
i			1,850.0					

Explanation of how this relates to the directorate forecast position reflected in the monitoring report:

The forecast for Children Young People and Education included in this report assumes that all of these amber savings will be delivered during 2019-20. The 2 red savings have been shown as overspends:

- the £83k shortfall in Duke of Edinburgh income contributes towards the Youth Services overspend;
- the £88k shortfall in emergency planning products forms part of the "Education Services & Planning Resources Management & Division Support key service line" variance. This overspend is currently being offset by higher than expected income generated by the academy conversions.

ASCH DIRECTORATE SYNOPSIS OF REMAINING RED AND AMBER SAVINGS

Directorate	Savings Category	Description	£k	Reason		
		F	RED SAV	INGS		
ASCH	Efficiency (contracts & procurement)	Transition of Housing Related Support (HRS) services into Supporting Independence Service - Mental Health		Savings were achieved in 2018-19 by reviewing the old HRS contract. However, following the procurement exercise, the provider is now also charging a management fee to run this contract so is unable to provide 50 beds within the approved budget. Negotiations are still underway and it is anticipated that some savings will be achieved in the longer term in 2020-21 onwards, but it is not now anticipated to be the full £500k. Some savings of £57k have been achieved this year and rated as green.		
			443.0			
	AMBER SAVINGS					
ASCH	Efficiency - other	Review of project activity within adult social care		Total saving is £520k with £141k rated as green. The remaining £379k will hopefully be achieved from the commencement of some of the projects that are currently being scoped, and for which business cases are being pulled together. It is felt prudent to leave them as amber until the full analysis has been completed.		
т			379.0			

Explanation of how this relates to the directorate forecast position reflected in the monitoring report:

The £443k of Housing Related Support Red Savings are not assumed to be achieved within the current forecast, but the £379k of amber project activity savings are assumed to still be achieved.

GET DIRECTORATE SYNOPSIS OF REMAINING RED AND AMBER SAVINGS

Directorate	Savings Category	Description	£k	Reason					
	RED SAVINGS								
GET	Efficiency (other)	Other minor efficiency savings	25.0	Reduction in Coroners travel/court fees as a result of phase 2 co-location project - a shift from co-location in Cantium to the wider Oakwood House development means that this saving will not be achievable in 2019-20.					
			25.0						
		All	MBER SA	VINGS					
GET	Income	Review of Charges for Service Users - existing service income streams & inflationary increases	14.0	Additional income delivered from KCC capital investment in lab space to expand toxicology services within Kent Scientific Services - the capital works have been undertaken but awaiting confirmation of contracts/income					
GET	Efficiency - Contracts & Procurement	Other minor contracts and procurement savings		Review of new ways of working and capital investment within the Environment, Planning & Enforcement Division - awaiting final plan from outcomes group as to how all of this will be delivered. Part of a longer term strategy.					
GET	Efficiency - Contracts & Procurement	Implementation of South West Kent Waste Partnership	271.0	Contract does not commence until November but all elements are in place & decision taken but is dependent on waste volumes and price (total 2019-20 saving is £406k with £135k rated as green)					
Agge 44 G	Policy	Young Person's Travel Pass - Increase the charge for a full price pass to £350, and introduce a flexible payment scheme of 8 equal monthly instalments from August to March which includes an additional administration fee	170.0	The total 2019-20 saving is £1m, £830k rated as green & £170k as amber, and is made up of two parts: (i) £800k from increasing the price of the pass, currently rated £740k green & £60k amber based on take up to date. It is too early to determine what the final take up will be until further into the new academic year, as there is often a late surge in applications into September and October. (ii) £200k from passing on the admin fee for the flexible payment option, currently rated £90k green & £110k amber. This saving is predicated on 20,000 users taking up the flexible payments scheme (across both the Kent Saver and Kent Saver 16+ schemes), to date we have received income from 9,000 applicants but there are still some in the system to be processed and the application window is still open. It is unlikely, however, that the income target of £200k will be met. In aggregate however, even if there are fewer applicants overall, the net overall budget reduction of £1m could still broadly be achieved from a mixture of these two planned savings as well as from a reduction in cost/pass numbers, as we would save on the subsidy we provide if there are fewer passes in circulation.					

Directorate	Savings Category	Description	£k	Reason
GET	Policy	Charging for Waste - estimated income from introducing charging for the disposal of soil, rubble, hardcore and plasterboard at KCC household waste and recycling centres (HWRCs)		75% of the £1m saving was originally planned to be achieved from reduced tonnage at HWRCs as a result of the new policy to introduce charging for non-household waste and 25% from income from the charge. Currently £400k is rated green & £600k amber pending further evaluation of the impact on income and tonnage including waste diverted to other disposal methods (skip hire, trade waste etc). However, initial data shows income is below expectation but tonnages have reduced in excess of the 75% expected. The final mix of income/reduced tonnage will determine whether the full £1m saving will be delivered, but non-household waste tonnage has dropped significantly which in turn releases capacity at the HWRCs to help address future anticipated growth and potentially avoid the need for additional infrastructure.
			1,083.0	

Explanation of how this relates to the directorate forecast position reflected in the monitoring report:

The red saving is declared as a pressure/overspend in the Public Protection key service line but all other savings are effectively being forecast to cash limit e.g. they are currently being reflected that the savings will be delivered in full. As the activity comes through for the waste tonnages/charging, the Kent Saver pass applications/instalment options etc, the monitoring position will be updated accordingly and if required, alternative management action will be sought to cover off any potential shortfall in delivery.

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S&CS DIRECTORATE SYNOPSIS OF REMAINING RED AND AMBER SAVINGS

Directorate	Savings Category	Description	£k	Reason
		F	RED SAV	INGS
S&CS	Infrastructure	Existing savings plans arising from phase 2 of the rationalisation of the office estate - New Ways of Working	80.0	This saving relates to New Ways of Working which is all tied in with the asset utilisation savings within Corporate Landlord so is dependent on decisions being made regarding exiting buildings. This saving is now rated red as plans to exit buildings have been delayed, but as long as revised planned timings are met then this saving is expected to be fully delivered from 2020-21.
S&CS	Efficiency (staffing)	Staffing Restructures: Service re-design, integration of services and more efficient ways of working resulting in a reduction of staff and staff related costs	128.0	This saving relates to the review of provision of some Member services. It has now been confirmed that this saving is not deliverable through the original plans, however this is being covered off in 2019-20 by some other staffing changes and additional income for Schools appeals, which cannot be relied upon in future years.
			208.0	
		All	IBER SA	VINGS
			0.0	

Explanation of how this relates to the directorate forecast position reflected in the monitoring report:

The New Ways of Working Phase 2 is closely linked with the Asset Utilisation savings and are being run as one programme. The monitoring report is showing a £200k overspend which relates to the delay on exiting certain front-line properties dependent on public consultation. The £200k reflects the non-delivery in year of this £80k saving and a further £120k of savings brought forward from 2018-19.

The £128k relating to the staffing within Member services, is not being reflected in the monitoring report as management action has been taken to find mitigating in-year solutions by holding vacancies elsewhere in the Governance and Law Division and over-delivering on income from running school appeals.

FINANCING ITEMS & UNALLOCATED SYNOPSIS OF REMAINING RED AND AMBER SAVINGS

Directorate	Savings Category	Description	£k	Reason					
	RED SAVINGS								
	0.0								
		All	MBER SA	VINGS					
FI&U	Transformation	Other minor savings to be achieved through transformation	500.0	This relates to savings resulting from HoldCo & other savings from outsourced companies. It is too soon to know whether the plans and efficiencies to be implemented by HoldCo will impact sufficiently on the dividends in the current financial year, as well as cover their costs, in order to deliver this saving. There is a risk that the full year saving will not be delivered in 2019-20.					
FI&U	Income	Estimated increase in dividend from Cantium Business Solutions	195.2	Too early in the financial year to be confident that this will be delivered - depends on company performance throughout the year					
Page 47	Financing	Increase draw-down from Kings Hill Reserve	993.0	No cash flow distribution was received in 2018-19 and a recent land sale has fallen through putting at risk a cash flow distribution in 2019-20 if this causes delays with land sales originally scheduled for December. There is insufficient funding in the reserve to cover the budgeted support to the 2019-20 budget, so the amount of the saving above the reserve balance is now shown as amber, pending confirmation of a cash flow distribution this year. We will also need to consider the risk to the 2020-21 budget, which currently assumes a £2.5m drawdown from the Kingshill reserve if cash flow distributions in 2019-20 and 2020-21 look to be uncertain.					
non cashable	Efficiency - staffing Efficiency - staffing	Workforce Productivity Programme - cashable and non-cashable savings to be achieved across all directorates from reviewing the use of consultants, agency staff, increased use of technology solutions, and managing staff sickness to enable the council to improve workforce productivity		We are still looking at reducing our reliance on consultants and agency staff but until detailed plans are agreed there is a risk that we will not achieve the full year saving in 2019-20 so some of this may move to red, but this is still to be quantified. Sickness absence is due to be reported to Personnel Committee in November which will indicate whether or not the level of absence is reducing and therefore whether this non cashable saving is being delivered and increasing capacity.					
			3,938.2						

Explanation of how this relates to the directorate forecast position reflected in the monitoring report:

The forecast for Financing Items included in this report assumes that all of these amber savings will be delivered during 2019-20.				

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By virtue of paragraph(s) 3 of Part 1 of Schedule 12A of the Local Government Act 1972.

Document is Restricted

